



EAP Task Force

**Joint Meeting of the EU Water Initiative's EECCA
Working Group and the EAP Task Force Water Network**
24 – 25 May 2007, Helsinki, Finland

SUMMARY RECORD

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of the Joint Meeting of the EU Water Initiative's EECCA
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The EU Water Initiative's EECCA working group and the EAP Task Force Group of Senior Officials for Water Supply and Sanitation Sector Reform in EECCA met jointly, from 24 to 25 May 2007 in Helsinki, Finland. This was the third joint meeting of the two networks.

The meeting was hosted by the Finnish Environment Institute (SYKE). It was attended by about 50 participants. The participants included officials from EECCA water and environmental agencies, representatives from OECD environment and development cooperation ministries, experts in the areas of water supply and sanitation (WSS) and integrated water resource management (IWRM), as well as representatives of the NGO community and international organizations (UNECE, GWP, European Commission) (see annex).

The objectives of the meetings in Helsinki were:

- To discuss the key trends in water supply and sanitation and in integrated water resources management in the EECCA region, and discuss the ways to overcome an existing negative trend;
- To discuss progresses in National Policy Dialogues on water which were launched in 2006;
- To discuss the key messages of the main documents which will be presented at the Belgrade "Environment for Europe" Ministerial that will be held in October 2007;
- To report on the implementation of the programme of work and budget of the EAP Task Force on water and the EU Water Initiative's EECCA working group for 2006-2007, and to seek participants' agreement on the programme of work.

In this context:

1. The meeting was opened by Ms. Lea Kauppi, Director General of the Finnish Environment Institute, who welcomed the participants in Helsinki. Ms. Lea Kauppi expressed the interest of Finland to take part in discussions on existing water problems in EECCA. Then, Mr. Grigoriy Semchuk, Deputy Minister of the Ministry of housing and communal services of Ukraine and co-Chair of the Group of Senior Officials for Water Supply and Sanitation Sector Reform in EECCA welcomed all the participants.

2. The co-chairs of the meeting, Mr. Grigoriy Semchuk and Mr. Pierre Hecq (EUWI EECCA Group) briefly presented the draft agenda of the meeting. After this, the agenda was adopted by the working groups. The meeting then went on and:

3. Approved the minutes of the 2nd Joint meeting of the EUWI EECCA Working Group and of the EAP Task Force Group of Senior Officials for Water Supply and Sanitation Sector Reform (April 2006), as well as the 8th EUWI-EECCA WG meeting (November 2006).

4. Discussed and broadly endorsed the EAP Task Force report “Financing Water Supply and Sanitation Sector in EECCA countries, including Progress in Achieving Water-Related Millenium Development Goals (MDGs)” (Document 1). The report is based on monitoring of the status and evolution of the water supply and sanitation sector in EECCA. Data was collected directly from water utilities in four EECCA countries (Russian Federation, Kazakhstan, Kyrgyzstan and Tajikistan), four other EECCA countries have been covered by the World Bank. Available data suggest that the overall situation in the water supply and sanitation sector of EECCA has deteriorated further since originally assessed as critical seven years ago at a conference of EECCA Finance/Economy and Environment Ministers. This appears to be especially true for the quality of water services, where relevant indicators have shown deterioration in virtually all EECCA countries, and for key financial indicators. Collected revenues often do not cover operational costs, let alone maintenance and capital costs. The consequences for public health, the environment, and economic development in the region are serious. To reverse these trends, a number of critical steps must be taken before a series of reforms can be successfully implemented.

The delegates were in agreement with the key messages in the report and welcomed the submission of the paper as a Category II Document at the Belgrade Ministerial conference in October 2007.

5. Discussed and broadly endorsed two reports “Monitoring of the system of water supply and sanitation in the Kyrgyz Republic” (Document 4), presented by **Mr. Ulduz Zalyalov**, Deputy Chairman, Kyrgyz Union for Housing and Communal Services (KYRGYZZHLYK KOMMUNSOYUZ), and “Monitoring of the system of water supply and sanitation in the Russian Federation” (Document 2), presented by **Mr. Dmitriy Khomchenko**, Moscow Institute of Urban Economics. Both case-studies monitor and compare technical and financial water utility performance data. The projects supporting this work also provided support for capacity building in the collection the necessary data in the specific country by transferring methodology developed by the World Bank. The delegate from Tajikistan informed participants that a similar study was also implemented in his country under the EAP TF water program over the last year.

6. Took note of the status of IWRM planning in EECCA, which was presented by the technical secretariat of the EUWI EECCA Working Group, Palle Lindgaard-Jorgensen. It was shown that the EECCA region has progressed more than the global average but is lagging behind countries in the EU-25. Furthermore, while progress had been made on policies and legislation, institutional development and implementation was less developed. Also it was noted that there is mainly a focus on transboundary water management in EECCA and less on national IWRM plans. The importance of linking WSS, Financing and IWRM was stressed.

7. Took note of progress in the National Policy Dialogues in Armenia and Moldova that were launched recently.

In the framework of the ongoing policy dialogue in Armenia OECD/EAP Task Force has updated the financing strategy, previously developed for urban WSS, as well as helped the State Water Committee to implement it by linking the strategy to the budgetary decision making process; increasing the reliability of investment needs assessment, using robust methods to assess, manage and forecast demand for water supply and sanitation services; ensuring that tariff policies were sustainable from an economic and social point of view. An extension of this work to also cover rural WSS sector was requested by the State Water Committee of Armenia

and has been launched last year. The speaker, **Mr. Gagik Khachatryan**, 1st Deputy Chairman, State Water Committee of Armenia, pointed out that the implementation of a financing strategy for rural WSS will be more an institutional and managerial than a financial challenge (Documents 5,6,19 and 20).

The NDP in Moldova was initiated in September 2006, and there is a strong commitment in Moldova to this dialogue. According to **Ms Tamara Guvir**, Ministry of Ecology and Natural Resources of Moldova, the key focus areas of the NDP on IWRM in Moldova will be on innovative features of the Water Framework Directive, getting the stakeholders more involved and building on the key principles of IWRM. A new water code for Moldova is planned for 2007 and the NPD can assist in supporting the dialogue on this. EUWI can contribute to strengthening of the institutional framework of water management and in development of a concerted action programme.

Mr. Valentin Guznac, Vice-Minister of Local Public Administration of Moldova, presented the status of the National Policy Dialogue on Financing Urban and Rural Water Supply and Sanitation in Moldova (Documents 7 and 8). The main objective of this work are to build a consensus on water sector priorities and development targets (mid-term 2008-2012, and long-term by 2015 and 2025); to develop a scenario on how to meet the targets and propose a feasible and affordable policy package to finance the scenario. So far, a Baseline report, emphasizing the key problems and challenges has been developed. Currently, a Discussion paper on alternative development scenarios is under discussion with the key local stakeholders in Moldova.

The following common understanding was reached among the Helsinki meeting participants: NPDs should constitute an important instrument of the EUWI-EECCA Component. They should aim at bringing together the relevant stakeholders from WSS, Financing and IWRM in a country. Ukraine specifically expressed its interest in cooperating with the EUWI, the EAP Task Force and GWP on launching a National Policy Dialogue on water in Ukraine.

8. Discussed and broadly endorsed the results of implementing the Financial Planning Tool for Water Utilities in ArmVodocanal (Armenia). The OECD/EAP TF developed the tool to support multi-year financial planning in water utilities in EECCA in 2005 and had previously implemented one demonstration project jointly with Bishkek Vodokanal in Kyrgyzstan. The results of the project in Armenia were presented by **Ms. Sofya Hovnannisyan**, Finance Director of ArmVodocanal. Participants welcomed the tool as a useful contribution to efforts to improve financial planning capacity at the local level and to provide utilities, municipalities, as well as other possible regulatory bodies with a better basis for tariff negotiations. The presentation raised a lot of interest among participants, also because of the unique experience which ArmVodocanal has gained recently, through a public-private partnership involving a private company (SAUR) as the operator and which is supported by the World Bank. A very lively debate revolving around the costs and benefits of involving the private sector in the provision of water services ensued. Some participants argued that management contracts with private operators could improve utility management practices and ultimately their performance, while others seemed to think that the cost of hiring international operators would exceed those benefits, and that reform should better build upon existing management staff of (mostly public) water utilities.

9. Took note of the outcomes of the EC TACIS Water Investment Support Facility (WISF), presented by **Mr. George McDonnell**, Arcadis Consultants. WISF is the most recent EuropeAid project preparation facility, and it can be seen as an effective instrument since this relatively small project helped mobilise EUR 340m worth of investment in the EECCA water sector.

10. Took note of methodology for monitoring of the progress of the EUWI EECCA component, presented by the technical secretariat of the EUWI EECCA Working Group (Document 10). It is proposed to monitor indicators on the five objectives of the EUWI, based on 2006 data. Participants also took note of a proposed system to monitor progress in achieving the MDGs as well as the mobilisation of financial resources to achieve them (Document 11). On the latter, it was suggested that this effort should be coordinated as far as possible with other, similar ongoing efforts.

11. Discussed and endorsed the EUWI EECCA Component Work Programme for 2007. The key objective of the Work Programme for 2007 is to continue the initiated National Policy Dialogues addressing the financing of water supply and sanitation (WSS) and / or IWRM aspects. There will be a further continuation of work on indicators to monitor the implementation of the EU Water Initiative work programme. It was suggested that the next meeting of the EUWI WG could take place in November 2007 in Moscow after the Belgrade conference, provided that there is sufficient demand for such a meeting, as well as agreement of Russia to host the event.

12. Discussed and endorsed the water-related activities in the EAP Task Force work program for 2007, which are designed in continuity to the work that the Group agreed on carrying-out following the Kiev “Environment for Europe” Conference in 2003. Work in 2007 will consist in a number of projects, mostly supported by the European Commissions TACIS programme, including:

- Assistance to several EECCA municipalities to improve existing performance based contracts with water utilities on the basis of Guidelines that have been developed by the EAP task Force;
- Support for the development of a financing strategy for the urban and rural water supply and sanitation sector in a Central Asian country, to be launched in Q3 2007;
- The strengthening of financial planning capacity at the local level (municipalities and utilities), through a training program involving a « train-the-trainer» approach for about 40 high-level staff from municipalities and utilities in CIS-7 to be launched in Q3 2007;

The OECD secretariat invited participants to help identify targets for this assistance, and especially good professionals who could benefit from the proposed training.

Furthermore, the OECD secretariat pointed out that work beyond 2007 within the EAP Task Force framework would depend on deliberations of Ministers of Environment in Belgrade later this year, but that independently of that the OECD would continue to work closely with the EUWI EECCA Working Group in supporting National Policy Dialogues in the region.

Annex. List of participants

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